

**RETHINKING THE EXISTENCE OF THE GUIDELINES OF STATE  
POLICY (GBHN) TO CREATE A GOOD GOVERNMENT PLANNING**

**UNDERGRADUATE THESIS**



**This Undergraduate thesis is submitted as one of the requirements to obtain  
the degree of Bachelor of Laws  
at the Faculty of Law Universitas Muhammadiyah Yogyakarta**

**Name : Nur Alfin**  
**Student Number : 20140610461**  
**Faculty : Law**  
**Major : International Program for Law and Sharia**  
**Field of Study : Constitutional Law**

**FACULTY OF LAW**

**UNIVERSITAS MUHAMMADIYAH YOGYAKARTA**

**2018**

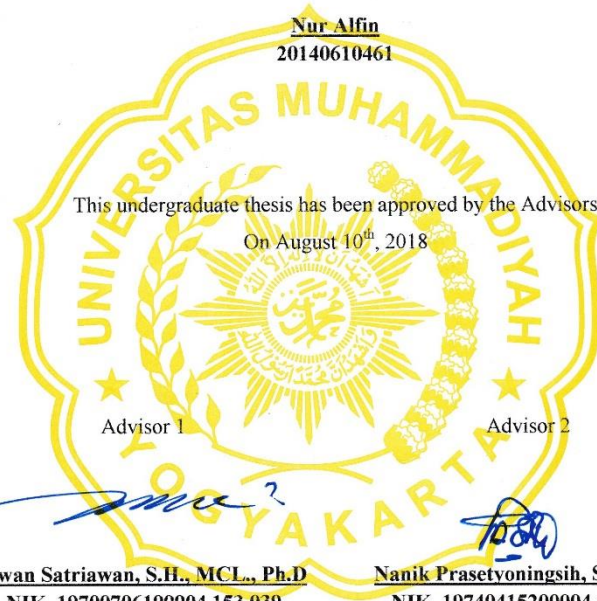
APPROVAL PAGE

RETHINKING THE EXISTENCE OF THE GUIDELINES OF STATE  
POLICY (GBHN) TO CREATE A GOOD GOVERNMENT PLANNING

Written By:


Nur Alfin  
20140610461


This undergraduate thesis has been approved by the Advisors  
On August 10<sup>th</sup>, 2018



Advisor 1

Advisor 2

  
Iwan Satriawan, S.H., MCL., Ph.D  
NIK. 19700706199904 153 039

  
Nanik Prasetyoningsih, S.H., M.H  
NIK. 19740415200004 153 043

**ENDORSEMENT PAGE**

This undergraduate thesis has been defended in front of the board of reviewers

**RETHINKING THE EXISTENCE OF THE GUIDELINES OF STATE  
POLICY (GBHN) TO CREATE A GOOD GOVERNMENT PLANNING**

On August 27<sup>th</sup>, 2018

Board of Examiners:

**Chairman**

H. Nasrullah, S.H., S.Ag., MCL.  
NIK. 1970061720004 153 045

Examiner 1

Examiner 2

Iwan Satriawan, S.H., MCL., Ph.D  
NIK. 19700706199904 153 039

Nanik Prasetyoningsih, S.H., M.H  
NIK. 19740415200004 153 043

Endorsed by:

**Dean of Faculty of Law  
Universitas Muhammadiyah Yogyakarta**

Dr. Trisno Raharjo, S.H., M.Hum  
NIK. 19710409199702 153 028

DECLARATION PAGE

بِسْمِ اللَّهِ الرَّحْمَنِ الرَّحِيمِ

I hereby declare that the Undergraduate Thesis which is entitled "RETHINKING THE EXISTENCE OF THE GUIDELINES OF STATE POLICY (GBHN) TO CREATE A GOOD GOVERNMENT PLANNING" its content is truly the work of my own and I did not do a plagiarism or quotation in ways that are inconsistent with the prevailing ethnic in the scientific community. On this statement, I am ready to bear the risk/any sanctions imposed to me in accordance with the applicable regulations, if in the future it is found a breach of scientific ethics, I am willing to accept the sanctions.

Written by

Name : Nur Alfin  
Student Number : 20140610461  
Faculty : Law  
Major : International Program for Law and Sharia  
University : Universitas Muhammadiyah Yogyakarta

Yogyakarta, August 27<sup>th</sup>, 2018



Nur Alfin

## MOTTO

فَاذْكُرُونِي أَذْكَرْكُمْ

(fadzkuruni adzkurkum)

So remember me, I will remember you

-QS. Al-Baqarah:152-

أَلَا بِذِكْرِ اللَّهِ تَطْمَئِنُّ الْقُلُوبُ

(alaa bidzibrillahi tathma innul quluub)

Only remembering of Allah, the soul will become peaceful

-QS. Ar-Rad:13-

“Good is not enough, when better is possible”

-Agus Trilaksono-

## **DEDICATION**

**This undergraduate thesis is dedicated to**

My Lord, Allah SWT

Prophet Muhammad SAW

My Beloved Parents

Sumaryanto

Suratun

My Lovely Sisters and Brother

Lina Aufa Zafira

Ifa Nurjanah

Muhammad Firly ansyah

## FOREWORD

*Alhamdulillah Walhamdulillah tsumma Alhamdulillah*, thank you Allah SWT, The Most Merciful and Most Gracious who has given me His blessing and an opportunity to accomplish my Undergraduate Thesis as my final work to fulfill the requirement to obtain the degree of Bachelor of Law entitled **RETHINKING THE EXISTENCE OF THE GUIDELINES OF STATE POLICY (GBHN) TO CREATE A GOOD GOVERNMENT PLANNING** at International Program for Law and Sharia, Fakultas Hukum, Universitas Muhammadiyah Yogyakarta.

First of all, I would like to express sincere grateful to my parents Bapak Sumaryanto, and Ibu Suratun and my sisters Lina Aufa Zafira and Ifa Nurjanah also my brother Muhammad Firly ansyah for their never ending prayers, supports, guidance and love.

Extraordinary thanks also go to both my supervisor Bapak Iwan Satriawan, S.H., MCL., Ph.D and Ibu Nanik Prasetyoningsih, S.H., M.H who have guided me with patience, wisdom and compassion.

Allow me also to express my deepest gratitude to Bapak Nasrullah, S.H., S.Ag., MCL, and all the lecturers of Faculty of Law for their assistance and inspiration for my great future. Deepest appreciation also goes to all staff Faculty of Law.

I would like to thanks to my best friends, Kamaliya, Oknami Dariyanti, Achmad Choirul Anwar, Oktavia Vivi Anggraeni, Widia Paramitha, Elisa Lailatul Munawar, Astri Istyawati, Arista Indah Astuti, Kurnia Maharani Santoso, Annisa

Riani Artha, Andi Tenri Abang HS, Mega Purnama Humaira, Fathwa Putri Siagian, Oktafiani, Elen Narita, Mitha Humaira Labudju, Andi Rifky Maulana Efendy, M. Syarkowi, Hafizd Swandaru, Hari Adipurna, Faishal Aji Prakosa, Emha Ainun Rizal, Reza Dinda Pamungkas, Tulus budi Santoso, Rizky Saputra, Rizki Habibullah and beloved IPOLS Batch 2014. My seniors Hary Abdul Hakim, Firda Al Ammarie, Yuliani Iriana Sitompul for encouraging me to achieve this stage. Special thanks also go to all IPOLianS and for all prayers and supports. And also big thanks also belongs to my KKN mates, who support me.

Finally, I do expect the thesis will give benefits for readers and future researches.

Nur Alfin



## TABLE OF CONTENTS

<b>ABSTRACT</b> .....	i
<b>APPROVAL PAGE</b> .....	ii
<b>ENDORSEMENT PAGE</b> .....	iii
<b>DECLARATION PAGE</b> .....	iv
<b>MOTTO PAGE</b> .....	v
<b>DEDICATION PAGE</b> .....	vi
<b>FOREWORD</b> .....	vii
<b>TABLE OF CONTENTS</b> .....	ix
<b>LIST OF STATUTES</b> .....	xi
<b>LIST OF ABBREVIATION</b> .....	xii
<b>CHAPTER ONE – INTRODUCTION</b> .....	1
A. Background of Research .....	1
B. Research of Problem .....	4
C. Objectives of Research .....	4
D. Benefits of Research .....	5
<b>CHAPTER TWO – LITERATURE REVIEW</b> .....	6
A. The Guidelines of State Policy (GBHN) .....	6
B. The Development of Law .....	6
C. The Legal Basis of the Government Planning .....	8
D. Sustainability Development .....	9

<b>CHAPTER THREE – RESEARCH METHOD .....</b>	<b>12</b>
A. Type of Research .....	12
B. Type of Data .....	12
C. Data Collection .....	13
D. Data Analysis .....	13
<b>CHAPTER FOUR – FINDING AND ANALYSIS .....</b>	<b>14</b>
A. History of the Guidelines of State Policy (GBHN) .....	14
B. Development Planning in Indonesia .....	16
C. National Development Planning before and after amendment 1945 Constitution .....	27
D. Rethinking the Guidelines of National Policy to Make a Good Government .....	40
<b>CHAPTER FIVE – CONCLUSION AND SUGGESTION .....</b>	<b>46</b>
A. Conclusion .....	46
B. Suggestion .....	46
<b>BIBLIOGRAPHY</b>	

## **LIST OF STATUTES**

### **Indonesia**

Law No. 25 of 2004 on Planning System National development.

Law No. 12 of 2011 on the Regulations of Legislation.

Law No. 17 of 2017 on the National Long-term Development Planning

Law No. 42 of 2008 on General Election of President and Vice President.

The 1945 Constitution Republic of Indonesia before the Amendment.

## **LIST OF ABBREVIATION**

GBHN	<i>Garis-Garis Besar Haluan Negara</i> (Guidelines of State Policy)
SPPN	<i>Sistem Perencanaan Pembangunan Nasional</i> (National Development Planning System)
RPJPN	<i>Rencana Pembangunan Jangka Panjang Nasional</i> (National Long-Term Development Planning)
RPJMN	<i>Rencana Pembangunan Jangka Menengah Nasional</i> (National Medium-Term Development Planning)
RPJP	<i>Rencana Pembangunan Jangka Panjang</i> (Long-Term Development Planning)
RPJM	<i>Rencana Pembangunan Jangka Menengah</i> (Medium-Term Development Planning)